

# Audit & Governance Committee Wednesday, 6 September 2017

### **ADDENDA**

### **3. Minutes** (Pages 1 - 6)

To approve the minutes of the meeting held on 5 July 2017 and to receive information arising from them.

Amended minutes attached to include correct attendance information.

### 6. External Auditors (Pages 7 - 42)

2.40pm

A representative from the external auditors, Ernst & Young, will attend to present the following items:

- Final Accounts Audit
- Oxfordshire Pension Fund Audit Results Report

This addendum includes the Oxfordshire Pension Fund Audit Results Report and an **amended page 232** of the OCC Audit Results Report (**page 41** of the Addendum).

The reason for this is that the wording in the Pension Fund report on the Objections was different to the OCC report. The Auditors want consistency across both reports and prefer the wording in the Pension Fund report.



### **AUDIT & GOVERNANCE COMMITTEE**

**MINUTES** of the meeting held on Wednesday, 5 July 2017 commencing at 2.00 pm and finishing at 5.30 pm

Present:

**Voting Members:** Councillor Nick Carter – in the Chair

Councillor Tony llott (Deputy Chairman)

Councillor Paul Buckley
Councillor Ian Corkin
Councillor Helen Evans
Councillor Charles Mathew
Councillor D. McIlveen
Councillor Les Sibley
Councillor Roz Smith

Non-voting Members: Dr Geoff Jones

By Invitation: Alan Witty, Ernst & Young

Officers:

Whole of meeting Lorna Baxter, Director of Finance; Nick Graham, Director

of Law and Governance; Ian Dyson, Assistant Chief Finance Officer (Assurance); Sarah Cox, Chief Internal Auditor; Colm Ó Caomhánaigh, Committee Officer.

Part of meeting

Agenda Item Officer Attending

7 Owen Jenkins, Director for Infrastructure Delivery

8 Joseph Turner, Financial Manager – Treasury

Management

12 Glenn Watson, Principal Governance Officer

The Committee considered the matters, reports and recommendations contained or referred to in the agenda for the meeting, and decided as set out below. Except as insofar as otherwise specified, the reasons for the decisions are contained in the agenda and reports, copies of which are attached to the signed Minutes.

### 36/17 APOLOGIES FOR ABSENCE AND TEMPORARY APPOINTMENTS

(Agenda No. 1)

No apologies were received.

### 37/17 DECLARATION OF INTERESTS - SEE GUIDANCE NOTE

(Agenda No. 2)

In relation to Agenda Item 11, Councillor Helen Evans, declared that she is a director of an NGO that holds a contract with Oxfordshire County Council for advocacy services.

### **38/17 MINUTES**

(Agenda No. 3)

The minutes of the meeting on 26 April 2017 were agreed and signed subject to the following correction: delete the name of the Non-voting Member from the list of Voting Members.

The minutes of the meeting of 16 May 2017 were agreed and signed.

Cllr Roz Smith noted that it was regarded as good practice for committees to be chaired by a member of the opposition which was not the case here. The Chairman responded that that practice usually applied to scrutiny committees.

### 39/17 PROPOSED CHANGE OF MEETING DATE

(Agenda No. 4)

The Chairman thanked Members for agreeing to the change of date.

RESOLVED: to change the date of the Committee meeting originally scheduled for 13 September 2017 to take place on 6 September 2017, starting at 2pm.

# 40/17 AUDIT WORKING GROUP TERMS OF REFERENCE AND APPOINTMENT OF THE AUDIT WORKING GROUP

(Agenda No. 6)

Ms Cox presented the Audit Working Group Terms of Reference. The main change from the previous Terms was that the Deputy Chairman of the Audit & Governance Committee will be substitute for the Chairman at Working Group meetings.

Dr Geoff Jones, who chairs the Working Group, described how it operates, saving time at full Committee meetings and allowing more detailed questioning of officers. All Members were welcome to attend meetings.

It was agreed to amend the proposed Terms of Reference to have four Members in addition to the Chairman and four substitutes.

### **RESOLVED** to

a) approve the Audit and Working Group Terms of Reference subject to amendments to allow for four members of the Committee in addition to the Chairman of the Working Group and four substitute members; and

### b) appoint the following members of the Audit Working Group:

- Councillor Nick Carter
- Councillor Ian Corkin
- Councillor Helen Evans
- Councillor Roz Smith

### and the following substitutes:

- Councillor Paul Buckley
- Councillor Tony llott
- Councillor Charles Mathew
- Councillor Deborah McIlveen

# 41/17 REVIEW OF PERFORMANCE MANAGEMENT OF THE HIGHWAYS PARTNERSHIP CONTRACT

(Agenda No. 7)

Mr Jenkins made a presentation on the Highways contract covering the history of the contract and the latest developments. He responded to questions from Members as follows:

- The latest assessment of the contract and decision on whether to extend it will take place over the next month. The advantage of extending the contract well into the future is that it allows contractors to invest more in new resources such as equipment.
- Assessments focus on the health of the relationship and whether it is delivering for the county.
- There is a machine that automatically assesses road conditions and this is compared to the condition that is expected given the money spent.
- Regarding roadworks management, it is only really possible to measure inputs, for example, that adequate notice of roadworks is given.
- Generally roads are in worse repair in towns than in rural areas because there are more of them and they are more heavily used.
- There is no detailed analysis available yet as to why perception of the state of Oxfordshire roads is below the national average although statistics indicate that the roads are actually above the national average condition.
- A factsheet will be available to Members in the next week or so.
- Systems are definitely improving but there is still a long way to go.

Members stated that they had many more questions about the contract and it was agreed to receive another update at the Committee's meeting in November.

### 42/17 TREASURY MANAGEMENT OUTTURN 2016/17

(Agenda No. 8)

Mr Turner presented the report and Officers responded to questions from Members as follows:

- The treasury section involves two full time staff and part of the role of the Principal Finance Manager.
- Local authorities who borrow from the Council are not required to say what they use the money for. Our concern is simply that they are of suitable standing.
- The figure for the total rate of return for fixed deposits during 2016/17 will be circulated to Members after the meeting.
- It is difficult to compare debt across local authorities because different classes of authorities have different levels of debt.
- The rates for local authority investments will be included in future reports.

RESOLVED: to note the report, and to RECOMMEND Council to note the Council's Treasury Management Activity in 2016/17.

### 43/17 INTERNAL AUDIT CHARTER

(Agenda No. 9)

Ms Cox introduced the report. The Internal Audit Charter must be signed by the Chairman of the Committee.

Members asked if they could be confident that there was sufficient staff to deliver the plan. Dr Jones stated that the staff resource would be below the norm for the Council's size but he was happy that the plan will be delivered. The Committee's private briefing with the Chief Internal Auditor before the Committee meeting in September will provide an appropriate opportunity to discuss the matter further.

### **RESOLVED: to**

- a) approve the Internal Audit Charter; and
- b) note the Quality Assurance and Improvement Programme.

### 44/17 EXTERNAL AUDITORS

(Agenda No. 10)

Mr Witty presented the update on the plan which was issued in January. He reported that no issues have emerged from the interim reviews.

Asked how samples are selected for substantive testing, Mr Witty responded that the selection methodology is related to risk rating. With regard to Bulk Data Upload (BDU), individual payments are tested by sample. It is the validity of the payment that is tested, regardless of the processing system.

**RESOLVED:** to note the report.

### 45/17 UPDATE ON HAMPSHIRE PARTNERSHIP

(Agenda No. 11)

Mr Dyson presented the report which included updates on finance and human resources and officers responded to questions from Members.

- There will be a meeting reviewing pension payments on 23 July and a meeting on customer services on 26 July.
- OCC are not paying for the independent review so we do not know how much it will cost or how long it will take. However, online surveys show much better responses to queries.
- Blocked payments are now a performance matter. Those responsible for the blockages are now being targeted. Governance is working in this regard.

It was agreed to receive a presentation on customer services at the November meeting of this Committee and decide then how often updates are required.

### **RESOLVED** to

- a) note the report;
- b) agree to receive another update at the November 2017 meeting and to decide then when to receive further updates; and
- c) agree to receive a detailed presentation on the Customer Service Improvement Programme at the November 2017 meeting.

### 46/17 REVIEW OF EFFECTIVENESS OF INTERNAL AUDIT

(Agenda No. 12)

Mr Graham presented the report on the review which, while no longer required, provides useful information for the Chief Internal Auditor.

Members asked what proportion of surveys were returned. Mr Graham confirmed that it was sent to Tier 3 managers which amounted to 66 individuals from whom 20 responses were received. The feedback was generally positive except for one response.

RESOLVED: to note the report.

### 47/17 WORK PROGRAMME

(Agenda No. 13)

The Committee agreed to add the following items to the meeting on 8 November 2017:

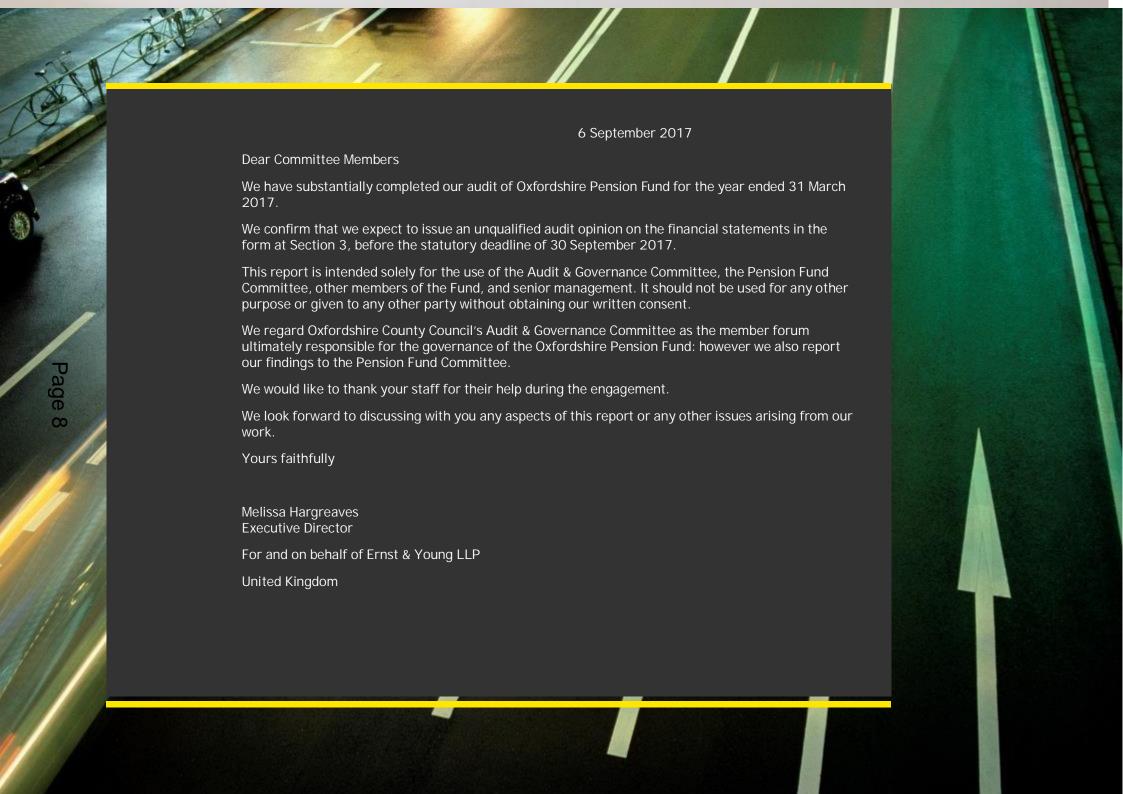
Update on the Highways Contract Presentation on the Customer Service Improvement Programme

The Chairman proposed to meet with Officers to discuss a possible review of the contract with Carillion given the already lengthy agendas for the September and November meetings.

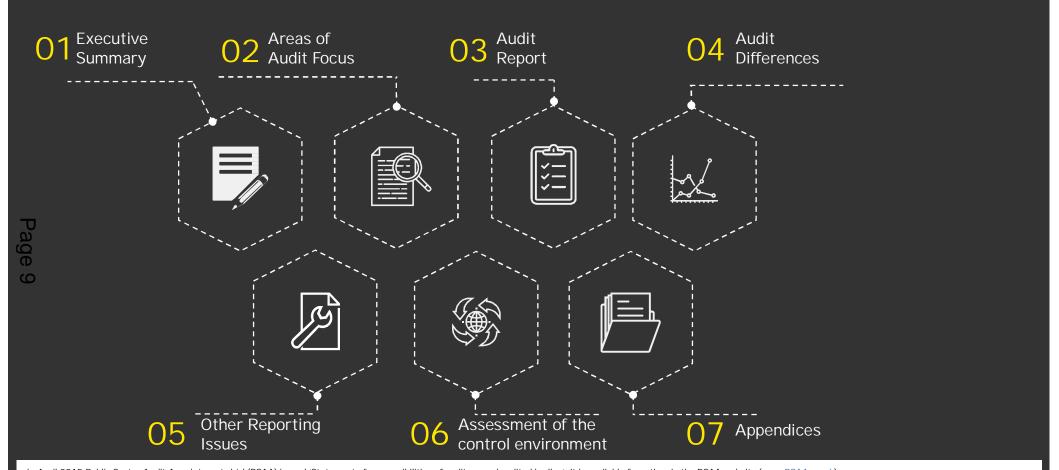
..........

Date of signing 20





# Contents



In April 2015 Public Sector Audit Appointments Ltd (PSAA) issued 'Statement of responsibilities of auditors and audited bodies'. It is available from the via the PSAA website (www.PSAA.co.uk).

The Statement of responsibilities serves as the formal terms of engagement between appointed auditors and audited bodies. It summarises where the different responsibilities of auditors and audited bodies begin and end, and what is to be expected of the audited body in certain areas.

The 'Terms of Appointment (updated September 2015)' issued by the PSAA sets out additional requirements that auditors must comply with, over and above those set out in the National Audit Office Code of Audit Practice (the Code) and in legislation, and covers matters of practice and procedure which are of a recurring nature.

This report is made solely to the Audit & Governance Committee, the Pension Fund Committee, other members of the Fund and management of Oxfordshire Pension Fund in accordance with the statement of responsibilities. Our work has been undertaken so that we might state to the Audit & Governance Committee, the Pension Fund Committee, other members of the Fund and management of Oxfordshire Pension Fund those matters we are required to state to them in this report and for no other purpose. To the fullest extent permitted by law we do not accept or assume responsibility to anyone other than the Audit & Governance Committee, the Pension Fund Committee, other members of the Fund and management of Oxfordshire Pension Fund for this report or for the opinions we have formed. It should not be provided to any third party without obtaining our written consent.





Overview of the audit

### Scope and materiality

In our Audit Plan presented to the 26 April 2017 Audit & Governance Committee meeting, we gave you an overview of how we intended to carry out our responsibilities as your auditor. We carried out our audit in accordance with this plan. There have been no changes in our planned audit strategy.

We planned our procedures using a materiality of £18.4 million. We reassessed this using the actual results for the financial year, which has increased this amount to £22.6 million. The threshold for reporting audit differences has increased from £0.92 million to £1.13 million. The basis of our assessment of materiality has remained consistent with prior years at 1% of Net Assets.

We also identified areas where misstatement at a lower level than materiality might influence the reader and developed a specific audit strategy for them. They include:

▶ Related Party Transactions – The accounting standard requires us to consider the disclosure from the point of materiality to either side of the transaction. We have therefore considered the nature of the relationship in applying materiality.

Paggatus

### **Q**atus of the audit

We have substantially completed our audit of Oxfordshire Pension Fund's financial statements for the year ended 31 March 2017 and have performed the procedures outlined in our Audit plan. Subject to satisfactory completion of the following outstanding items we expect to issue an unqualified opinion on the Fund's financial statements in the form which appears at Section 3. However until work is complete, further amendments may arise:

- Completion of final review procedures
- · Consideration of the Notice of Objection received from a local elector
- · Review of the final version of the financial statements and annual report
- Receipt of the signed management representation letter



# Executive summary (continued)

### **Objections**

We have received a notice of objection to the 2016/17 accounts from a local elector. The objection requests that a report in the public interest be issued on the grounds that, in the view of the elector, the Pension Fund Committee has failed to manage actively and reduce the 'carbon bubble risk' posed by the Pension Fund's investment in fossil fuels.

We are currently considering the notice of objection in the context of our responsibilities as appointed auditor for Oxfordshire County Council, and the Oxfordshire Pension Fund, and whether it constitutes a valid objection under the terms of the provisions of the Local Audit and Accountability Act 2014 and guidance issued under the Act. We will continue to keep management informed, including the potential impact both on signing the financial statements and issuing the audit completion certificate.

We are not in a position to determine whether we will be able to issue the audit completion certificate at the same time as the audit opinion until we have assessed the impact on our responsibilities of the notice of objection.

# Pag

### Audit differences

 $\overline{\mathbf{x}}$ 

Subject to completion of our outstanding procedures, there are no unadjusted or adjusted audit differences arising from our audit. Some minor disclosure amendments (e.g. typographic errors) have been agreed with management.

### Areas of audit focus

Our Audit Plan identified key areas of focus for our audit of Oxfordshire Pension Fund's financial statements. This report sets out our observations and conclusions, including our views on areas which might be conservative, and where there is potential risk and exposure. We summarise our consideration of these matters, and any others identified, in Section 2 of this report.

We ask you to review these and any other matters in this report to ensure:

- · There are no other considerations or matters that could have an impact on these issues
- · You agree with the resolution of the issue
- There are no other significant issues to be considered.

There are no matters, apart from those reported by management or disclosed in this report, which we believe should be brought to the attention of the Audit & Governance Committee or the Pension Fund Committee.



# Executive summary (continued)

### Other reporting issues

We have reviewed the information presented in the Annual Report for consistency with the audited financial statements and our knowledge of the Fund. We have no matters to report as a result of this work.

Use of experts in the calculation of the actuarial present value of retirement benefits

The information disclosed in note 26 of the accounts (actuarial present value of promised retirement benefits) is based on the IAS 26 report issued to the Fund by its actuary, Barnett Waddingham.

Calculating this value involves significant estimation and judgement, so management engages an actuary to undertake the calculations on their behalf. ISAs (UK and Ireland) 500 and 540 require us to undertake procedures on the use of management experts and the assumptions underlying fair value estimates.

Our approach has focused on:

Assessing the conclusions drawn on the work and assumptions used by Barnett Waddingham by using and reviewing the work of the Consulting Actuary commissioned by Public Sector Auditor Appointments for all Local Government sector auditors, PwC, and

 $\ensuremath{\boldsymbol{\omega}}_{\ensuremath{\mathsf{A}}}$  review of the PWC report by EY Pension experts.

No issues have been identified in completing our work.



# Executive summary (continued)

### Control observations

We have adopted a fully substantive approach and therefore have not tested the operation of controls.

We have not identified any significant deficiencies in the design or operation of an internal control that might result in a material misstatement in your financial statements and which is unknown to you.



ease refer to Appendix B for our update on Independence. We have no independence issues to highlight.





## Areas of Audit Focus

# Audit issues and approach: Management Override

Management override

# What are our conclusions?

We have not identified any material weaknesses in controls or evidence of material management override.

We have not identified any instances of inappropriate judgements being applied.

We did not identify any other transactions during our audit which appeared unusual or outside the Fund's normal course of business

### What is the risk?

Risk of management override

As identified in ISA 240, management is in a unique position to perpetrate fraud because of its ability to manipulate accounting records directly or indirectly and to prepare fraudulent financial statements by overriding controls that otherwise seem to be operating effectively. We identify and respond to this fraud risk on every audit engagement.



### What did we do?

- We tested the appropriateness of journal entries recorded in the general ledger and other adjustments made in preparing the financial statements;
- We reviewed accounting estimates for evidence of management bias specifically in relation to investment valuation; and
- We evaluated the business rationale for any significant unusual transactions.

# Audit Report

# Draft audit report

### Our opinion on the financial statements

INDEPENDENT AUDITOR'S REPORT TO THE MEMBERS OF OXFORDSHIRE COUNTY COUNCIL

Opinion on the pension fund financial statements

We have audited the pension fund financial statements for the year ended 31 March 2017 under the Local Audit and Accountability Act 2014. The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes 1 to 27. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

This report is made solely to the members of Oxfordshire County Council in accordance with Part 5 of the Local Audit and Accountability Act 2014 and for no other purpose, as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the authority and the authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

Respective responsibilities of the Director of Finance and auditor

As explained more fully in the Statement of the Responsibilities of the Director of Finance set out on page 17, the Director of Finance is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, and for being satisfied that they give a true and fair view. Our responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

Page 18



'age

# Audit Report

# Draft audit report (continued)

### Our opinion on the financial statements

Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance and the overall presentation of the financial statements. In addition, we read all the financial and non-financial information in the Statement of Accounts 2016/17 to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

Opinion on financial statements

In our opinion the pension fund financial statements:

- Give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2017 and the amount and disposition of the fund's assets and liabilities as at 31 March 2017; and
- Have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

Opinion on other matters

In our opinion, the information given in the Oxfordshire County Council Statement of Accounts 2016/17 for the financial year for which the financial statements are prepared is consistent with the financial statements.



# Audit Report

# Draft audit report (continued)

### Our opinion on the financial statements

Matters on which we report by exception

We report to you if:

- We issue a report in the public interest under section 24 of the Local Audit and Accountability Act 2014;
- We make written recommendations to the audited body under Section 24 of the Local Audit and Accountability Act 2014;
- We make an application to the court for a declaration that an item of account is contrary to law under Section 28 of the Local Audit and Accountability Act 2014;
- We issue an advisory notice under Section 29 of the Local Audit and Accountability Act 2014; or
- We make an application for judicial review under Section 31 of the Local Audit and Accountability Act 2014.

We have nothing to report in these respects

Melissa Hargreaves (senior statutory auditor)

for and on behalf of Ernst & Young LLP, Appointed Auditor

Manchester

xx September 2017.

The maintenance and integrity of the Oxfordshire County Council web site is the responsibility of the directors; the work carried out by the auditors does not involve consideration of these matters and, accordingly, the auditors accept no responsibility for any changes that may have occurred to the financial statements since they were initially presented on the web site.

Legislation in the United Kingdom governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions.





# **Audit Differences**

# **Audit Differences**

In any audit, we may identify misstatements between amounts we believe <u>should</u> be recorded in the financial statements and disclosures and amounts <u>actually</u> recorded. These differences are classified as 'known' or 'judgemental'. Known differences represent items that can be accurately quantified and relate to a definite set of facts or circumstances. Judgemental differences generally involve estimation and relate to facts or circumstances that are uncertain or open to interpretation.

### Summary of adjusted differences

Subject to completion of our outstanding procedures, there are no unadjusted or adjusted audit differences arising from our audit. Some minor disclosure amendments (e.g. typographic errors) have been agreed with management.







# Other reporting issues

# Other reporting issues

### Consistency of other information published with the financial statements, including the Annual Report

We must give an opinion on the consistency of the financial and non-financial information in the Oxfordshire County Council Statement of Accounts 2016/17 with the audited financial statements.

We are also required to provide an opinion on the consistency of the financial statements published in the Oxfordshire County Council Statement of Accounts 2016/17 and those in the Oxfordshire Pension Fund Annual Report and Accounts 2016/17 document.

We have no matters to report in relation to the above.

# ag

# other powers and duties

We have a duty under the Local Audit and Accountability Act 2014 to consider whether to report on any matter that comes to our attention in the course of the audit, either for the Fund to consider it or to bring it to the attention of the public (i.e. 'a report in the public interest'). We have not identified any issues from our audit which required us to issue a report in the public interest. However, as set out above, we have received a notice of objection to the 2016/17 accounts from a local elector. The objection requests that a report in the public interest be issued on the grounds that, in the view of the elector, the Pension Fund Committee has failed to manage actively and reduce the 'carbon bubble risk' posed by the Pension Fund's investment in fossil fuels.

We are currently considering the notice of objection in the context of our responsibilities as appointed auditor for Oxfordshire County Council, and the Oxfordshire Pension Fund, and whether it constitutes a valid objection.



# Other reporting issues

# Other reporting issues (continued)

### Other matters

As required by ISA (UK&I) 260 and other ISAs specifying communication requirements, we must tell you significant findings from the audit and other matters if they are significant to your oversight of the Fund's financial reporting process. They include the following:

- Significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures;
- Any significant difficulties encountered during the audit;
- · Any significant matters arising from the audit that were discussed with management;
- Written representations requested;
- Expected modifications to the audit report;
- Any other matters significant to overseeing the financial reporting process;
- Related parties;
- External confirmations;
- · Going concern; and
- Consideration of laws and regulations

There were no issues that we wish to bring to your attention.



06

Assessment of the control environment



# Assessment of the control environment

# Assessment of the control environment

### Assessment of the control environment

It is the responsibility of the Fund to develop and implement systems of internal financial control and to put in place proper arrangements to monitor their adequacy and effectiveness in practice. Our responsibility as your auditor is to consider whether the Fund has put adequate arrangements in place to satisfy itself that the systems of internal financial control are both adequate and effective in practice.

As part of our audit of the financial statements, we obtained an understanding of internal control sufficient to plan our audit and determine the nature, timing and extent of testing performed. As we have adopted a fully substantive approach, we have therefore not tested the operation of controls.

Although our audit was not designed to express an opinion on the effectiveness of internal control we are required to communicate to you significant deficiencies in

not designed not designed not designed not designed not dentified any significant of statements of which you are not aware. We have not identified any significant deficiencies in the design or operation of an internal control that might result in a material misstatement in your financial





# Appendix A

# Required communications with the Audit & Governance Committee

There are certain communications that we must provide to the Audit Committees of UK clients. We have done this by:

		Our Reporting to you
Required communications	What is reported?	When and where
Terms of engagement	Confirmation by the Audit & Governance Committee of acceptance of terms of engagement as written in the engagement letter signed by both parties.	The statement of responsibilities serves as the formal terms of engagement between the PSAA's appointed auditors and audited bodies.
Planning and audit approach	Communication of the planned scope and timing of the audit, including any limitations.	26 April 2017 Audit Plan
mificant findings from the andit	<ul> <li>Our view of the significant qualitative aspects of accounting practices including accounting policies, accounting estimates and financial statement disclosures</li> <li>Any significant difficulties encountered during the audit</li> <li>Any significant matters arising from the audit that were discussed with management</li> <li>Written representations we have requested</li> <li>Expected modifications to the audit report</li> <li>Any other matters significant to overseeing the financial reporting process</li> </ul>	6 September 2017 Audit Results Report
Going concern	<ul> <li>Events or conditions identified that may cast significant doubt on the entity's ability to continue as a going concern, including:</li> <li>Whether the events or conditions constitute a material uncertainty</li> <li>Whether the use of the going concern assumption is appropriate in the preparation and presentation of the financial statements</li> <li>The adequacy of related disclosures in the financial statements</li> </ul>	6 September 2017 Audit Results Report
Misstatements	<ul> <li>Uncorrected misstatements and their effect on our audit opinion</li> <li>The effect of uncorrected misstatements related to prior periods</li> <li>A request that any uncorrected misstatement be corrected</li> <li>Significant corrected misstatements, in writing</li> </ul>	6 September 2017 Audit Results Report



# Appendix A

		Our Reporting to you
Required communications	What is reported?	When and where
Fraud	<ul> <li>Asking the Audit &amp; Governance Committee whether they have knowledge of any actual suspected or alleged fraud affecting the Fund</li> <li>Unless all those charged with governance are involved in managing the entity, any fraidentified or information obtained indicating that a fraud may exist involving:         <ul> <li>a. Management;</li> <li>b. Employees with significant roles in internal control; or</li> <li>c. Others where the fraud results in a material misstatement in the financial statement.</li> <li>A discussion of any other matters related to fraud, relevant to Audit &amp; Governance Committee responsibility.</li> </ul> </li> </ul>	and those charged with governance. We have not become aware of any fraud or illegal acts during our audit.
Related parties Ge 30	Significant matters arising during the audit in connection with the Fund's related parties including, where applicable:  ► Non-disclosure by management  ► Inappropriate authorisation and approval of transactions  ► Disagreement over disclosures  ► Non-compliance with laws and/or regulations  ► Difficulty in identifying the party that ultimately controls the entity	We have no matters we wish to report.
Subsequent events	▶ Where appropriate, asking the Audit & Governance Committee whether any subsequent events have occurred that might affect the financial statements.	6 September 2017 Audit Results Report
Other information	▶ Where material inconsistencies are identified in other information included in the document containing the financial statements, but management refuses to make the revision.	We have no matters we wish to report.
External confirmations	<ul> <li>Management's refusal for us to request confirmations</li> <li>We were unable to obtain relevant and reliable audit evidence from other procedures.</li> </ul>	We have received all requested confirmations.



# Appendix A

		Our Reporting to you
Required communications	What is reported?	When and where
Consideration of laws and/or regulations	<ul> <li>Audit findings of non-compliance where it is material and believed to be intentional. This communication is subject to compliance with legislation on 'tipping off'</li> <li>Asking the Audit &amp; Governance Committee about possible instances of non-compliance with laws and/or regulations that may have a material effect on the financial statements, and known to the Audit &amp; Governance Committee.</li> </ul>	We have made enquiries of management and those charged with governance. We have not identified any material instances or non-compliance with laws and regulations.
Significant deficiencies in internal controls identified during the audit	➤ Significant deficiencies in internal controls identified during the audit.	6 September 2017 Audit Results Report None identified
Independence age 9 9 9	Communication of all significant facts and matters that have a bearing on EY's objectivity and independence.  Communicating key elements of the audit engagement partner's consideration of independence and objectivity such as:  The principal threats  Safeguards adopted and their effectiveness  An overall assessment of threats and safeguards  Information on the firm's general policies and processes for maintaining objectivity and independence  Communications whenever significant judgments are made about threats to objectivity or independence and the appropriateness of safeguards,	26 April 2017 Audit Plan 6 September 2017 Audit Results Report
Fee Reporting	Breakdown of fee information when the audit plan is agreed Breakdown of fee information at the completion of the audit Any non-audit work	26 April 2017 Audit Plan 6 September 2017 Audit Results Report

# Appendix B

# Independence



We confirm that there are no changes in our assessment of independence since our confirmation in our Audit Plan dated 26 April 2017.

We complied with the APB Ethical Standards and the requirements of the PSAA's Terms of Appointment. In our professional judgement the firm is independent and the objectivity of the audit engagement partner and audit staff has not been compromised within the meaning of regulatory and professional requirements.

We consider that our independence in this context is a matter which you should review, as well as us. It is important that you consider the facts known to you and come to a view. If you would like to discuss any matters concerning our independence, we will be pleased to do this at the meeting of the Audit & Governance Committee on 6 September 2017.

As part of our reporting on our independence, we set out below a summary of the fees paid for the year ended 31 March 2017.

We confirm that we have not undertaken non-audit work outside the PSAA Code requirements. We have adopted the necessary safeguards in completing this work and complied with Auditor Guidance Note 1 issued by the NAO in December 2016.

Description	Final Fee	Planned Fee	Final Fee
	2016/17	2016/17	2015/16
	£	£	£
Total Audit Fee - Code work	TBC	24,108	24,108

The fee for 2016/17 does not include work to fulfil IAS19 requirements for admitted bodies, including Oxfordshire County Council. A figure of £5,500as been agreed with Council officers but is subject to review and determination by PSAA. The fee also does not reflect any work in considering the notice of objection that we have received.

# Management representation letter

6 September 2016

Melissa Hargreaves **Executive Director** Ernst & Young 2 St Peter's Square

Manchester

M2 3EY

This letter of representations is provided in connection with your audit of the financial statements of Oxfordshire Pension Fund (the 'Fund') for the year ended 31 March 2017. We recognise that obtaining representations from us concerning the information contained in this letter is a significant procedure in enabling you to form an opinion as to whether the financial statements give a true and fair view of the financial transactions of the Fund during the year ended 31 March 2017 and of the amount and disposition of the Fund's assets and liabilities as at 31 March 2017, in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.

We understand that the purpose of your audit of our financial statements is to express an opinion thereon and that your audit was conducted in accordance with International Standards on Auditing (UK and Ireland), which involves an examination of the accounting system, internal control and related data to the extent you considered necessary in the circumstances, and is not designed to identify - nor necessarily be expected to disclose - all fraud, shortages, errors and other irregularities, should any exist.

Accordingly, we make the following representations, which are true to the best of our knowledge and belief, having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves:

Page



### Management Representation Letter

### A. Financial Statements and Financial Records

- 1. We have fulfilled our responsibilities, under the relevant statutory authorities, for the preparation of the financial statements in accordance with [the Accounts and Audit Regulations 2015 and CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.
- 2. We confirm that the Fund is a Registered Pension Scheme. We are not aware of any reason why the tax status of the scheme should change.
- 3. We acknowledge, as members of management of the Fund, our responsibility for the fair presentation of the financial statements. We believe the financial statements referred to above give a true and fair view of the financial position and financial performance of the Fund in accordance with the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17, and are free of material misstatements, including omissions. We have approved the financial statements.
- 4. The significant accounting policies adopted in the preparation of the financial statements are appropriately described in the financial statements.
- 5. As members of management of the Fund, we believe that the Fund has a system of internal controls adequate to enable the preparation of accurate financial statements in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/2017 that are free from material misstatement, whether due to fraud or error.
- 6. There are no unadjusted audit differences identified during the current audit and pertaining to the latest period presented.

### Fraud

- 1. We acknowledge that we are responsible for the design, implementation and maintenance of internal controls to prevent and detect fraud.
- 2. We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- 3. We have no knowledge of any fraud or suspected fraud involving management or other employees who have a significant role in the Fund's internal controls over financial reporting. In addition, we have no knowledge of any fraud or suspected fraud involving other employees in which the fraud could have a material effect on the financial statements. We have no knowledge of any allegations of financial improprieties, including fraud or suspected fraud, (regardless of the source or form and including without limitation, any allegations by 'whistleblowers') which could result in a misstatement of the financial statements or otherwise affect the financial reporting of the Fund.

Page 3



### Management Representation Letter

- C. Compliance with Laws and Regulations
  - 1. We have disclosed to you all identified or suspected non-compliance with laws and regulations whose effects should be considered when preparing the financial statements.<sup>1</sup>
  - 2. We have not made any reports to The Pensions Regulator, nor are we aware of any such reports having been made by any of our advisors.
  - 3. There have been no other communications with The Pensions Regulator or other regulatory bodies during the Fund year or subsequently concerning matters of non-compliance with any legal duty. We have drawn to your attention all correspondence and notes of meetings with regulators.
- D. Information Provided and Completeness of Information and Transactions
  - 1. We have provided you with:
    - Access to all information of which we are aware that is relevant to the preparation of the financial statements such as records, documentation and other matters;
    - ▶ Additional information that you have requested from us for the purpose of the audit; and
    - ▶ Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
  - 2. All material transactions have been recorded in the accounting records and are reflected in the financial statements.
  - 3. We have made available to you all minutes of the meetings of the Fund and committees of directors (or summaries of actions of recent meetings for which minutes have not yet been prepared) held through 2016/17 to the most recent meeting of the Pension Fund Committee on 23 June 2017.
  - 4. We confirm the completeness of information provided regarding the identification of related parties. We have disclosed to you the identity of the Fund's related parties and all related party relationships and transactions of which we are aware, including sales, purchases, loans, transfers of assets, liabilities and services, leasing arrangements, guarantees, non-monetary transactions and transactions for no consideration for the period ended, as well as related balances due to or from such parties at the [period] end. These transactions have been appropriately accounted for and disclosed in the financial statements.
  - 5. We believe that the significant assumptions we used in making accounting estimates, including those measured at fair value, are reasonable.
  - 6. We have disclosed to you, and the Fund has complied with, all aspects of contractual agreements that could have a material effect on the financial statements in the event of non-compliance, including all covenants, conditions or other requirements of all outstanding debt.
  - 7. No transactions have been made which are not in the interests of the Fund members or the Fund during the fund year or subsequently.



### Management Representation Letter

### E. Liabilities and Contingencies

- 1. All liabilities and contingencies, including those associated with guarantees, whether written or oral, have been disclosed to you and are appropriately reflected in the financial statements.
- 2. We have informed you of all outstanding and possible litigation and claims, whether or not they have been discussed with legal counsel
- 3. We have recorded and/or disclosed, as appropriate, all liabilities related litigation and claims, both actual and contingent, and have disclosed in Note 26 to the financial statements all guarantees that we have given to third parties
- 4. No other claims in connection with litigation have been or are expected to be received.

### F. Subsequent Events

1. Other than as described in Note 5 to the financial statements, there have been no events subsequent to period end which require adjustment of or disclosure in the financial statements or notes thereto.

# G. Other information 1. We acknowled Report and Act

- 1. We acknowledge our responsibility for the preparation of the other information. The other information comprises The Oxfordshire Pension Fund Annual Report and Accounts 2016/17.
- 2. We confirm that the content contained within the other information is consistent with the financial statements.

### H. Derivative Financial Instruments

- 1. We confirm the Fund's statement of investment principles has been duly reviewed to ensure that such investments comply with any limitations imposed by its provisions.
- 2. The financial statements disclose all transactions in derivative financial instruments that have been entered into during the period, those still held by the Fund at the year end and the terms and conditions relating thereto.
- 3. Management has duly considered and deemed as appropriate the assumptions and methodologies used in the valuation of 'over the counter' derivative financial instruments which the Fund is holding, and these have been communicated to you.

### I. Actuarial valuation

The latest report of the actuary, Barnett Waddingham, as at 31 March 2017 and dated 24 May 2017 has been provided to you. To the best of our knowledge and belief we confirm that the information supplied by us to the actuary was true and that no significant information was omitted which may have a bearing on his report.



### Management Representation Letter

### J. Ownership of Assets

- 1. The Fund has satisfactory title to all assets appearing in the Net Asset Statement, and there are no liens or encumbrances on the Fund's assets, nor has any asset been pledged as collateral, other than those that are disclosed in Note 27 to the financial statements. All assets to which the Fund has satisfactory title appear in the Net Asset Statement.
- 2. All agreements and options to buy back assets previously sold have been properly recorded and adequately disclosed in the financial statements.
- 3. There are no formal or informal compensating balance arrangements with any of our cash and investment accounts.

### K. Purchase and Sales Commitments

- 1. Losses arising from purchase and sales commitments have been properly recorded and adequately disclosed in the financial statements.
- 2. At the year end, the Fund had no unusual commitments or contractual obligations of any sort which were not in the ordinary course of business and which might have an adverse effect upon the Fund (e.g., contracts or purchase agreements above market price; repurchase or other agreements not in the ordinary course of business; material commitments for the purchase of property, plant and equipment; significant foreign exchange commitments; open balances on letters of credit; purchase commitments for inventory quantities in excess of normal requirements or at prices in excess of the prevailing market prices; losses from fulfillment of, or inability to fulfill, sales commitments, etc.). We confirm that no adjustments are required to accounting estimates and disclosures in the financial statements due to subsequent events.

### .. Use of the Work of a Specialist

We agree with the findings of the specialists that we engaged to evaluate the valuation of investments and the classification of assets under fair value levelling requirements and have adequately considered the qualifications of the specialists in determining the amounts and disclosures included in the financial statements and the underlying accounting records. We did not give or cause any instructions to be given to the specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an effect on the independence or objectivity of the specialists.



### Management Representation Letter

- M. Estimates Valuation of Investments
  - 1. We believe that the measurement processes, including related assumptions and models, used to determine the accounting estimates have been consistently applied and are appropriate in the context *of* the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.
  - 2. We confirm that the significant assumptions used in making the valuation of investments appropriately reflect our intent and ability to carry out specific courses of action on behalf of the entity.
  - 3. We confirm that the disclosures made in the financial statements with respect to the accounting estimates are complete and made in accordance with the CIPFA LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2016/17.
  - 4. We confirm that no adjustments are required to the accounting estimates and disclosures in the financial statements due to subsequent events.
- N. Investment managers' control reports ISAE3402

The latest reports available do not cover the whole of the 2016-17 audit year. We confirm we are not aware of any issues with the respective fund managers that indicate a reduction in control procedures.

O. Advisory reports
We have not comme

We have not commissioned advisory reports which may affect the conduct of your work in relation to the Fund's financial statements and schedule of contributions/payment schedule.

Yours faithfully,

Lorna Baxter

Director of Finance

Nick Carter

Chairman of Audit & Governance Committee

### EY | Assurance | Tax | Transactions | Advisory

### About EY

EY is a global leader in assurance, tax, transaction and advisory services. The insights and quality services we deliver help build trust and confidence in the capital markets and in economies the world over. We develop outstanding leaders who team to deliver on our promises to all of our stakeholders. In so doing, we play a critical role in building a better working world for our people, for our clients and for our communities.

EY refers to the global organization, and may refer to one or more, of the member firms of Ernst & Young Global Limited, each of which is a separate legal entity. Ernst & Young Global Limited, a UK company limited by guarantee, does not provide services to clients. For more information about our organization, please visit ey.com.



This material has been prepared for general informational purposes only and is not intended to be relied upon as accounting, tax, or other professional advice. Please refer to your advisors for specific advice.

ey.com

This page is intentionally left blank



# Executive summary (continued)

# Objection

that, in the view of the elector, the Pension Fund Committee has failed to manage actively and reduce the 'carbon bubble risk' posed by the Pension Fund's investment in We have received a notice of objection to the 2016/17 accounts from a local elector. The objection requests that a report in the public interest be issued on the grounds

We are currently considering the notice of objection in the context of our responsibilities as appointed auditor for Oxfordshire County Council, and the Oxfordshire Pension Fund, and whether it constitutes a valid objection under the terms of the provisions of the Local Audit and Accountability Act 2014 and guidance issued under the Act. We We are not in a position to determine whether we will be able to issue the audit completion certificate at the same time as the audit opinion until we have assessed the will continue to keep management informed, including the potential impact both on signing the financial statements and issuing the audit completion certificate. impact on our responsibilities of the notice of objection.

We have also been considering the objection received to the 2015/16 statement of accounts in respect of the Council's lender Option Borrower Option (LOBO) loans, as expect out in our 2015/16 Audit Results Report. We have issued our Provisional Views to the objector and the Council, and are considering the response received from the Council. We expect to issue our determination of the Objection and our Statement of Reasons by 30 September 2017.

# and differences

To date we have not identified any unadjusted or adjusted audit differences arising from our audit above our reporting threshold

